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ACTION AF-01

INFO	LOG-00	AMAD-01	CIAE-00	C-01	DODE-00	EUR-01	HA-09
	H-01	INRE-00	INR-01	L-03	ADS-00	NEA-01	NSAE-00
	NSCE-00	OMB-01	PA-01	PM-01	PRS-01	P-01	SNP-01
	SP-01	SSO-00	SS-01	TRSE-00	T-01	USIE-00	/028W

-----56E5CB   181240Z /38

O 181233Z AUG 92  
FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC IMMEDIATE 8582  
INFO AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY BONN PRIORITY  
AMEMBASSY BRUSSELS PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAKAR PRIORITY  
AMEMBASSY COTONOU PRIORITY  
AMEMBASSY HARARE PRIORITY  
AMEMBASSY KIGALI PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY LAGOS PRIORITY  
AMEMBASSY LONDON PRIORITY

AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY TUNIS PRIORITY  
AMEMBASSY YAOUNDE PRIORITY

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C O N F I D E N T I A L SECTION 01 OF 02 DAR ES SALAAM 04745

LONDON FOR MCKINLEY, PARIS FOR PERLOW, NAIROBI FOR  
RAWSON

E.O. 12356: DECL:OADR  
TAGS: PGOV, PREL, PINS, RW, FR, BE, US  
SUBJECT: RPF LEADER ON ARUSHA NEGOTIATIONS: HOLDING  
- OUT FOR NEW TRANSITIONAL REGIME

REF: STATE 265481

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1. SUMMARY. RPF CHAIRMAN ALEXIS KANYARENGWE CALLED ON THE AMBASSADOR AUGUST 18 TO CONVEY THANKS FOR OUR ROLE IN BRINGING ABOUT THE ARUSHA TALKS AND TO CONVEY THE RPF'S IDEAS ABOUT A TRANSITIONAL REGIME. OUR INITIAL REACTION IS THAT THE RPF IS ASKING FOR A LOT MORE THAN IT IS LIKELY TO GET, BUT THAT KANYARENGWE REALIZES THAT HARD BARGAINING LIES AHEAD. KANYARENGWE IS ON HIS WAY BACK TO KAMPALA (HE TRIED TO MAINTAIN THE FICTION THAT HE IS RETURNING TO RPF-HELD TERRITORY IN RWANDA) AND SHOULD ARRIVE THERE AUGUST 19. END SUMMARY.

2. KANYARENGWE, ACCOMPANIED BY LOCAL RPF REP SIMON KARINGANIRE, CALLED ON THE AMBASSADOR AT THE RESIDENCE TO RELAY HIS THANKS FOR OUR ASSISTANCE IN THE ARUSHA NEGOTIATIONS AND TO CONVEY THE RPF'S POSITION ON A TRANSITIONAL REGIME. KANYARENGWE FELT THAT A TRANSITIONAL REGIME IS REQUIRED TO OVERSEE THE REINTEGRATION OF THE RPF INTO RWANDAN LIFE AND IT SHOULD BE BASED ON AN "EXECUTIVE COUNCIL" OF 10-15

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MEMBERS, HALF FROM THE RPF AND HALF FROM THE GOVERNMENT. DECISIONS WOULD BE MADE BY SIMPLE MAJORITY ON MOST MATTERS BUT BY THREE-FOURTHS MAJORITY ON KEY ISSUES. THIS COUNCIL WOULD HAVE BOTH LEGISLATIVE AND EXECUTIVE AUTHORITY OVER THE GOVERNMENT AND WOULD ESTABLISH A CONSTITUTIONAL REFORM MECHANISM, POSSIBLY A PROCEDURE FOR ELECTING A CONSTITUENT ASSEMBLY. THE EXECUTIVE COUNCIL WOULD ALSO OVERSEE THE ELECTION OF A NEW GOVERNMENT AND THE INTEGRATION OF THE SECURITY FORCES, INCLUDING POLICE AND INTELLIGENCE AS WELL AS THE MILITARY. AGAIN, THE RPF WOULD SEEK TO HAVE THESE FORCES INTEGRATED ON A 50-50 BASIS, WITH HALF THE MEMBERSHIP COMING FROM THE RPF. WHEN THE AMBASSADOR NOTED THAT THE RPF DEMANDS FOR 50 PERCENT REPRESENTATION WOULD INSPIRE COMPLAINTS ABOUT TUTSI OVERREPRESENTATION, KANYARENGWE RESPONDED THAT THE RPF'S GOAL WAS TO DO AWAY WITH SUCH ETHNIC LABELING.

3. THE AMBASSADOR ASKED ABOUT RPF PERCEPTIONS OF THE GOVERNMENT'S POSITION. KANYARENGWE SAID THE RWANDAN PEOPLE HAVE NO PROBLEM WITH THE CONCEPT OF INTEGRATION -- THE STICKING POINT IS WHAT PROPORTIONS. THE RPF POSITION IS THAT NO ONE SHOULD BE EXCLUDED FROM A

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TRANSITIONAL ARRANGEMENT, INCLUDING PRESIDENT HABYARIMANA AND THE MNRD. HOWEVER, KANYARENGWE SAID THE TRANSITIONAL EXECUTIVE COUNCIL SHOULD ELECT THE PRESIDENT AND APPOINT SENIOR OFFICERS.

4. THE AMBASSADOR SAID THAT WE DOUBTED THIS FORMULA WOULD BE ACCEPTABLE TO THE GOR, AND KANYARENGWE  
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ACKNOWLEDGED THAT SUCH MATTERS WOULD BE SUBJECT TO FURTHER NEGOTIATION. THE AMBASSADOR ALSO NOTED THAT THE INTEGRATION OF THE RPF INTO RWANDAN INSTITUTIONS SHOULD NOT BECOME THE OCCASION FOR EXPANDING THE MILITARY AND SECURITY SERVICES. IF A POLITICAL SOLUTION WAS ACHIEVED, THE NEED FOR SOLDIERS AND POLICEMEN WOULD DIMINISH; SOME THOUGHT NEEDED TO BE GIVEN TO REDUCING THE ARMED FORCES AS PART OF A SETTLEMENT. PERHAPS THE DONORS WOULD BE ABLE TO ASSIST DEMOBILIZATION PROGRAMS.

5. COMMENT: KANYARENGWE FELT THAT THE CURRENT ROUND OF TALKS HAS GONE WELL. BUT THE RPF CLEARLY PLANS TO

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INTRODUCE A HIGHLY AMBITIOUS POLITICAL AGENDA WHEN THE  
TALKS RECONVENE. WE CANNOT IMAGINE THE CURRENT  
COALITION GOVERNMENT ACCEPTING THE RPF PROPOSAL FOR A  
HALF-RPF EXECUTIVE COUNCIL WITH CONTROL OVER THE  
PRESIDENCY AND THE CABINET- WE ALSO BELIEVE, HOWEVER,  
THAT THIS POSITION REPRESENTS THE RPF'S OPENING BID,  
AND IS FAR FROM ITS BOTTOM LINE. FYI, KANYARENGWE  
TOLD US HE WAS TRYING TO SET UP A MEETING WITH THE  
FRENCH AMBASSADOR IN DAR AS ANOTHER STEP TOWARDS  
IMPROVING RPF RELATIONS WITH PARIS AND WE LEARNED  
LATER FROM THE FRENCH THAT THE MEETING WOULD TAKE  
PLACE LATE IN THE AFTERNOON OF THE 18TH.

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